

# Managing the Regional and Local Road Network Pavements

John McCarthy

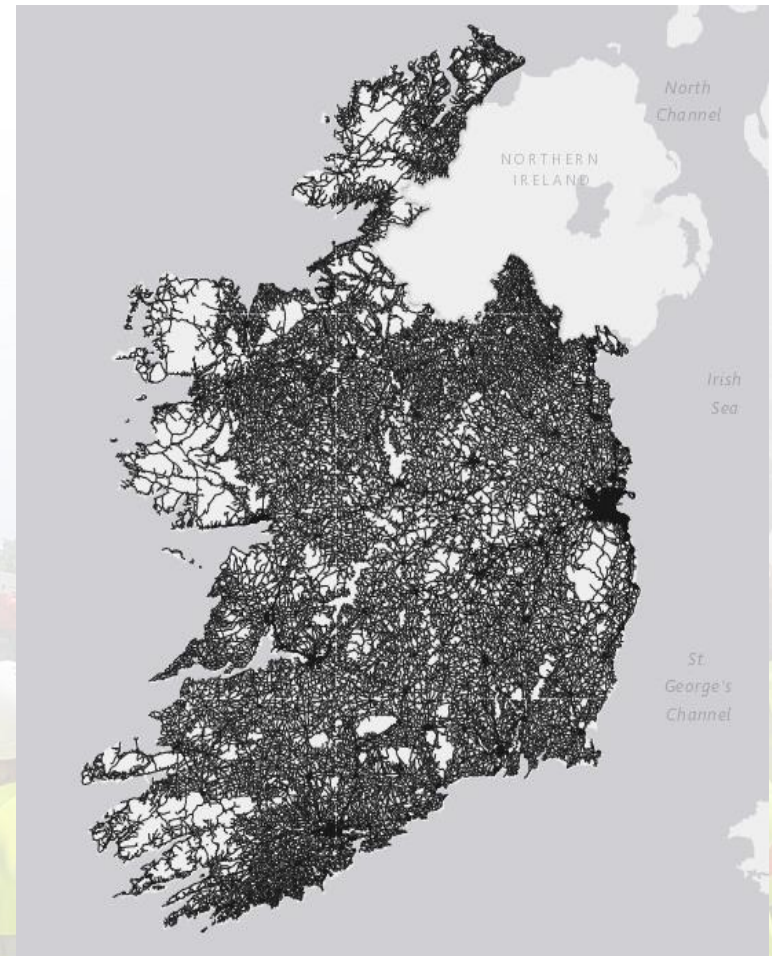
Department of Transport, Tourism and Sport

# Background



# Roads in Ireland

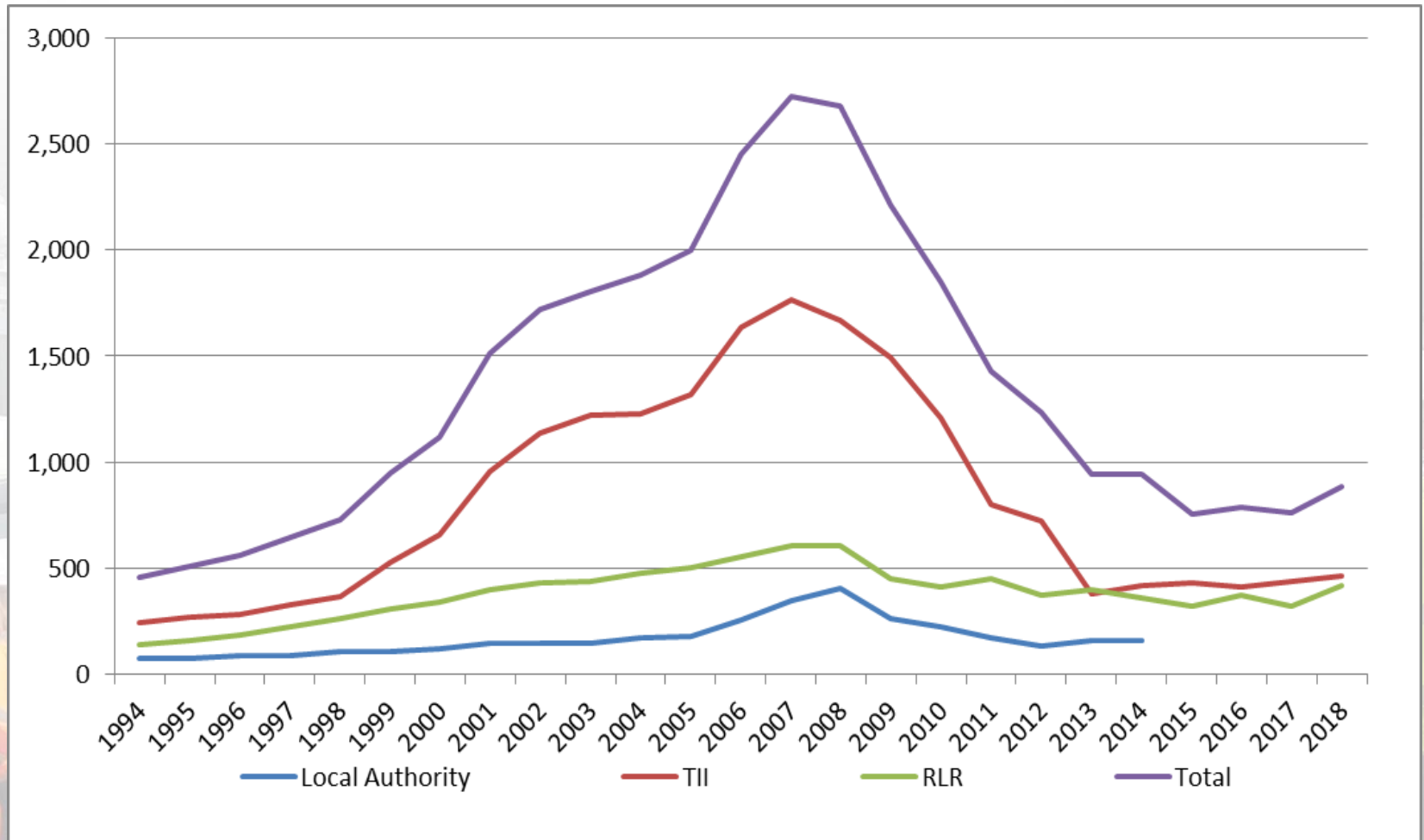
Road Class	% Length	Length (m)
<b>N</b>	<b>5.42%</b>	<b>5,412,847</b>
NP	2.72%	2,717,234
NS	2.70%	2,695,613
<b>R</b>	<b>13.15%</b>	<b>13,124,058</b>
R	13.15%	13,124,058
<b>L</b>	<b>81.43%</b>	<b>81,292,961</b>
LT	24.18%	24,138,459
LP	23.83%	23,788,815
LS	33.42%	33,365,687
<b>Grand Total</b>	<b>100.00%</b>	<b>99,829,867</b>



**2.5 time EU average .... A lot of road!**

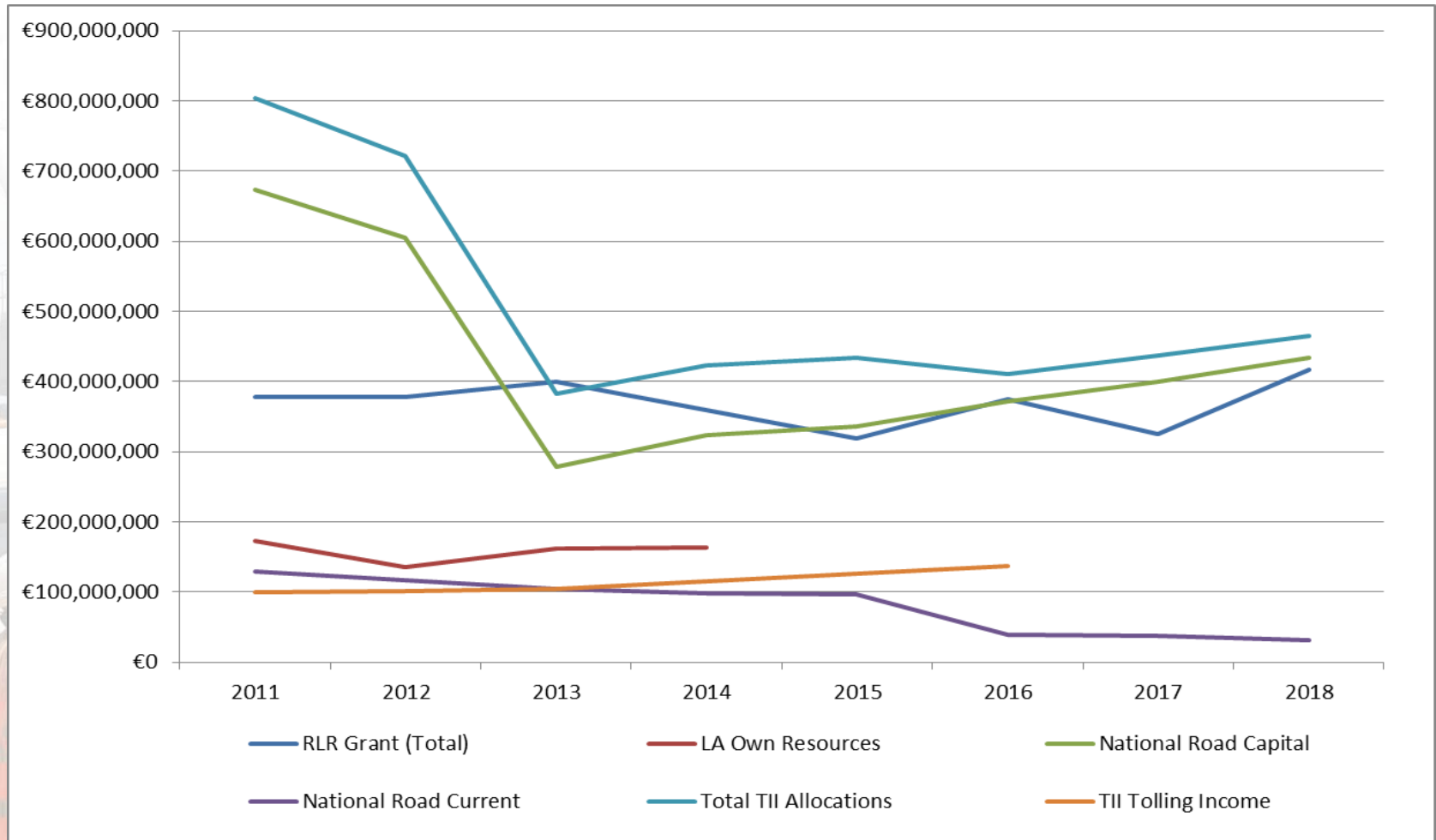
# Regional and Local Roads

- Historical Funding Trends



# Regional and Local Roads

- Historical Trends





# Regional and Local Roads Investment Programme

Programme	2016 Amount € m	2017 Amount € m	2018 Amount € m	Comment
Restoration Maintenance	41	41	47	Surface dressing programme (+15%)
Restoration Improvement	148	165	195	Road pavement strengthening (+18%)
Discretionary Grant	64	70	71	
Bridge Rehabilitation	8	9	10	Bridge strengthening (+11%)
Drainage	-	-	10	New
CIS	-	-	10	New
Specific / Strategic	10	27	50	Large / Major projects (+85%)
Safety	8	7	8	Safety works & 30 km/h zones (+14%)
Miscellaneous	19	5	16	Includes salt purchase
Total	298	324	417	

# Regional and Local Roads

## Maintenance & Rehabilitation Needs

- Surface Dressing
  - Minimum length of required per year is 4,700 km i.e. **5% of network.**
  - Achieve just over half of target in 2013
- Strengthening
  - Minimum length of required per year is 4,700 km i.e. **5% of network.**
  - Achieve significantly less than strengthening target in 2013
- Steady State Expenditure (2014 - SFILT)
  - RI - €369m
  - RM - €87m
  - Routine - €124m
  - Total - €580m
  - Is this enough?

# Regional and Local Roads

## Maintenance & Rehabilitation Needs

- Backlog ?
- Other Assets
  - Bridges (30,000) ?
  - Public Lighting ?
  - Traffic Equipment ?
  - Drainage ?
- SFILT being updated with PLUTO project



# Road Management



# Success Factors (World Bank)

- Like any system the success of an RMS system depends three fundamental components:

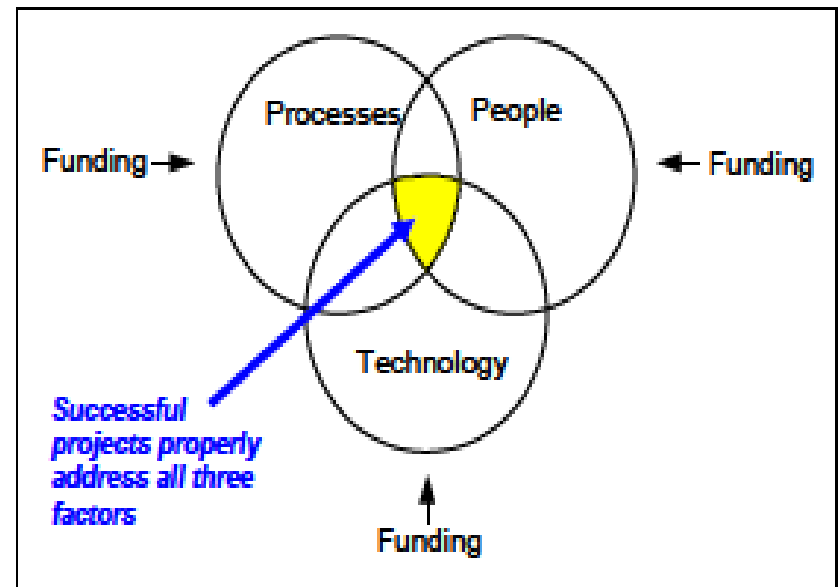
## PROCESSES – PEOPLE - TECHNOLOGY - FUNDING

- There must also be a commitment to adequate funding. If any of these are lacking, the system will not be successful.

The best technology in the world will ultimately fail: -

- If implemented in an environment where there are no people to run it,
- where the business processes are not in place to utilize it.

For an RMS to be successful, the importance of each component must be clear.



# Success Factors (World Bank)

## PROCESSES – PEOPLE - TECHNOLOGY - FUNDING

- For Ireland this means: -
- Processes – Guidelines / Circulars mandating and setting out requirements for use
- People – Setting up the RMO as support office / centre of excellence
- Technology – MapRoad
- Funding – RLR Investment Programme
- Will ultimately fail: -
  - If implemented in an environment where there are no people to run it,
  - where the business processes are not in place to utilize it (very nice system in the corner!).
- For an RMS to be successful, the importance of each component must be clear.

# Pavement Management

The process of planning the maintenance and repair of a network of roadways in order to optimise conditions over the entire network.

- Incorporates life cycle costs into a more systematic approach
- A Pavement Management System (PMS) is a software planning tool used to:
  - aid pavement management decisions.
  - model future pavement deterioration due to traffic and weather, and recommend maintenance and repairs to the road's pavement based on the type and age of the pavement and various measures of existing pavement quality.
- Research has shown that it is far less expensive to keep a road in good condition than it is to repair it once it has deteriorated. This is why pavement management systems place the priority on preventive maintenance of roads in good condition, rather than reconstructing roads in poor condition.



# Pavement Management Process

A pavement management approach is a process that consists of a number of typical tasks / steps to include:

- Asset Inventory / Definition
- Identifying pavement conditions, identifying good, fair and poor pavements.
- Prioritisation - Assign importance ratings for road segments, based on traffic volumes, road functional class, and community demand.
- Condition Prediction & Analysis
- Work Planning & Scheduling
  - maintenance of good roads to keep them in good condition.
  - repairs of poor and fair pavements as remaining available funding allows.



# Pavement Management - Objectives

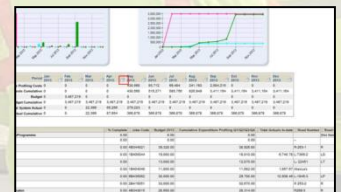
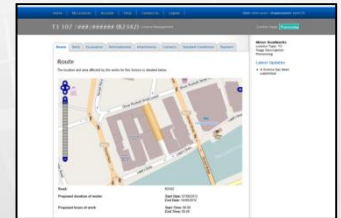
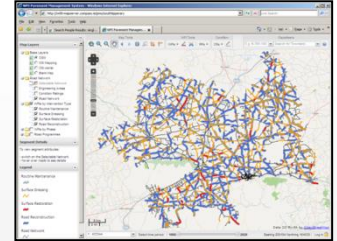
So far .... developed and implemented a system to record: -

- Works on the Road Network such as: -
  - Road Openings (Licensing System)
  - Pavement Surface Maintenance / Improvement Works
- Condition of the Network for a range of parameters (visual and mechanical)
- Inventory and known value of Road Network (surface, geometry, etc.)
- Speed Limits

# Technology / IT (LGMA)

- **MapRoad**

- Integrated, Geographical Information System (GIS) enabled, Roads Management System.
- MapRoad has five main elements:
  1. Desktop System (original system)
    - Bridges / Collisions / Hazards
    - Mechanical Data Viewer (2009)
  2. Web Based Interface (since 2010)
  3. Licensing system
  4. Project /Financial Module,
  5. Mobile Apps
- WEB based and open source
- software solutions where possible.



# Pavement Surface Condition Index (PSCI)

- Condition Rating Index (2012 & 2013) – 3 Manuals
- Project Level & Network Level implementation (RW 21/2014)

Overall Rating	Primary Rating Indicators*	Secondary Rating Indicators*
10	No visible defects.	Road surface in perfect condition, like new.
9	Less than 10 % of surface with surface defects <sup>1</sup>	Road surface in very good condition.
8	10% to 30% of surface with surface defects <sup>1</sup>	Little or No Other defects.
7	Greater than 30% of surface with surface defects <sup>1</sup>	Little or No Other defects. Old surface with aged appearance.
6	Less than 20% of other Cracking <sup>2</sup> may be present. Patching generally in good condition. May be out of shape requiring some reduction in driver speed.	Surface defects <sup>1</sup> may be present. No structural distresses <sup>3</sup>
5	Greater than 20% Cracking <sup>2</sup> present. Patching generally in fair condition. Out of shape requiring reduction in driver speed. Very localised structural distress <sup>3</sup> (< 5 sq m of surface) may be present.	Surface defects <sup>1</sup> may be present.
4	Structural Distress <sup>3</sup> present. Rutting or Alligator Cracking for 5% to 25% of surface. Short lengths of Edge Breakup/Cracking. Small number of Potholes.	Other defects may be present.
3	Significant areas of Structural distress <sup>3</sup> . Rutting or Alligator Cracking for 25% to 50% of surface. Significant continuous lengths with Edge Breakup/Cracking. Frequent Potholes.	Other defects may be present.
2	Large areas of Structural distress <sup>3</sup> . Rutting or Alligator Cracking for over 50% of surface. Severe Rutting (over 75 mm deep). Extensive Patching in very poor condition. Many Potholes.	Very difficult to drive on.
1	Severe Structural distress <sup>3</sup> with extensive loss of pavement surface. Road Disintegration of surface. Many large and deep Potholes. Patching in failed condition.	Severe Deterioration Virtually undrivable.

Overall Rating	Treatment Measures	Surface	Structure
10	<b>Routine Maintenance</b>	Excellent	Very Good
9		Very Good	
8	<b>Resealing &amp; Restoration of Skid Resistance</b>	Fair	Good
7		Poor	
6	<b>Surface Restoration</b> - Carry out localised repairs and treat with surface treatment or thin overlay.	Fair	Fair
5		Poor	
4	<b>Structural Overlay</b> - Required to strengthen road. Localised patching and repairs required prior to overlay.	Poor Overall	Poor Overall
3			
2	<b>Road Reconstruction</b> - Needs full depth reconstruction with extensive base repair.	Very Poor Overall	Failed Overall
1		Failed Overall	

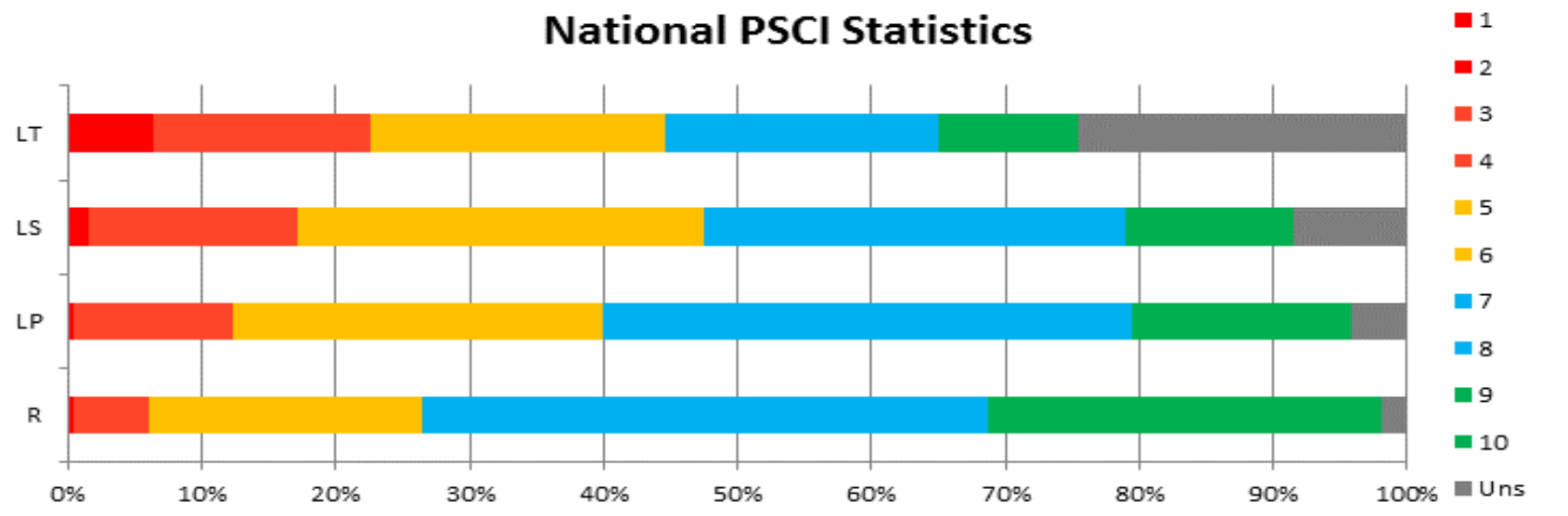
Condition <=> Rating <=> Treatment <=> Money

# Pavement Surface Condition Index (PSCI)

- Condition Rating Index (2012 & 2013) – 3 Manuals
- Project Level & Network Level implementation (RW 3/2018 previously RW 21/2014)

	1	2	3	4	5	6	7	8	9	10	Uns
R	0%	0%	0%	5%	6%	14%	22%	20%	22%	8%	2%
LP	0%	0%	1%	11%	8%	20%	24%	15%	13%	4%	4%
LS	1%	1%	3%	13%	11%	19%	21%	10%	9%	3%	8%
LT	4%	3%	4%	12%	9%	13%	14%	7%	8%	2%	25%
<b>Total</b>	<b>1%</b>	<b>1%</b>	<b>2%</b>	<b>11%</b>	<b>9%</b>	<b>17%</b>	<b>20%</b>	<b>12%</b>	<b>12%</b>	<b>4%</b>	<b>11%</b>

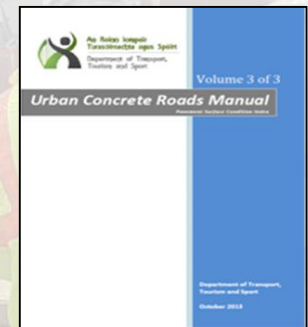
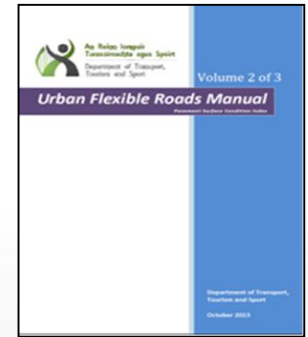
**National PSCI Statistics**





# Key Users / Benefits

- Pavement Surface Condition Index (PSCI)
- Extensively used for Managing Works / Funding (LA / RMO / DTTAS / DPER)
- but also by: -
  - C&AG / Oireachtas PAC
  - National Oversight (NOAC / DTTAS)
  - Timber Transport
  - Milk Collection
  - Construction Impacts
  - Road Openings
- Ubiquitous
- However this raises issues on data quality / training

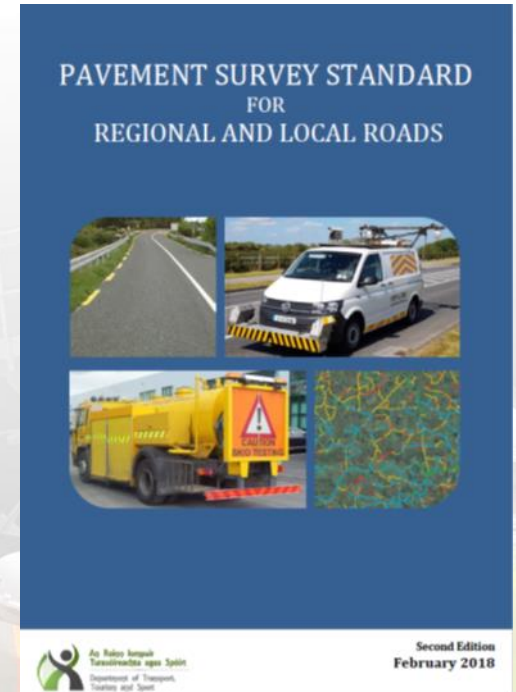




# Pavement Management Survey Regime

## Pavement Management Survey Regime - Review

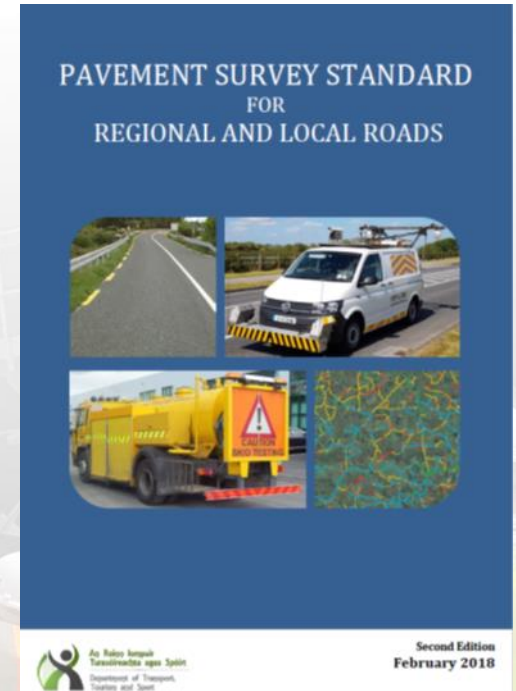
- A lot of the building blocks are in place
- Essential to have an effective survey regime for an effective PMS (bread & butter)
- In place since 2014 as Circular RW 21 and followed on from earlier back to 2010



# Pavement Management Survey Regime

## Pavement Management Survey Regime - Review

- How does PMS and Survey Regime Stand up / compare to others?
- What are other Pavement Management Systems doing?
- Is what we have effective?
- Are we achieving the objectives we should be?
- Where should we be going next?

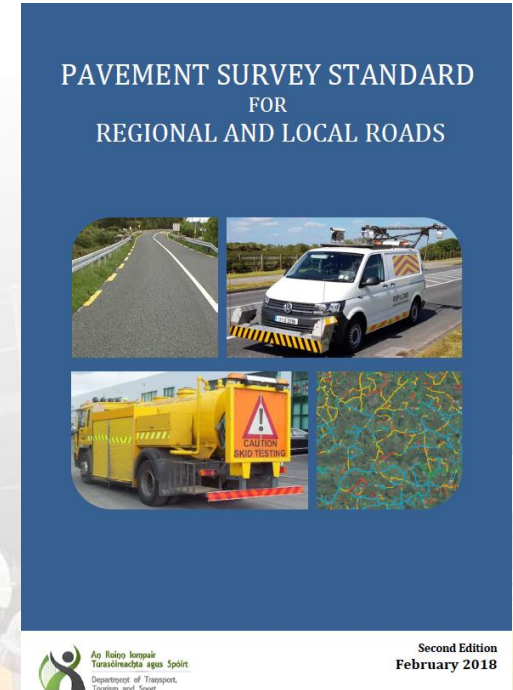


# Pavement Management Survey Regime

New issued February 2018 (Circular RW 03)

## Objectives

- Close out outstanding tasks (History of Works / Inventory)
- Improve efficiency of survey regime (mechanical / Visual)
- Improve context/background
- Improve alignment with current/emerging/future requirements
- Address Quality Control
- Address Training
- Define role of RMO more clearly for surveys and quality control

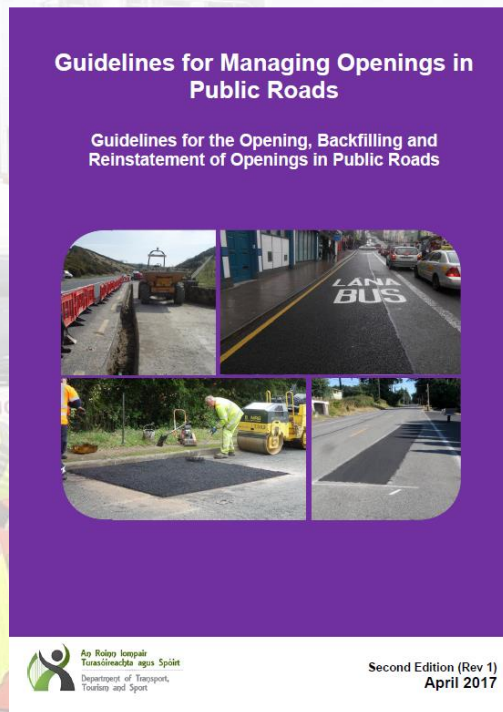




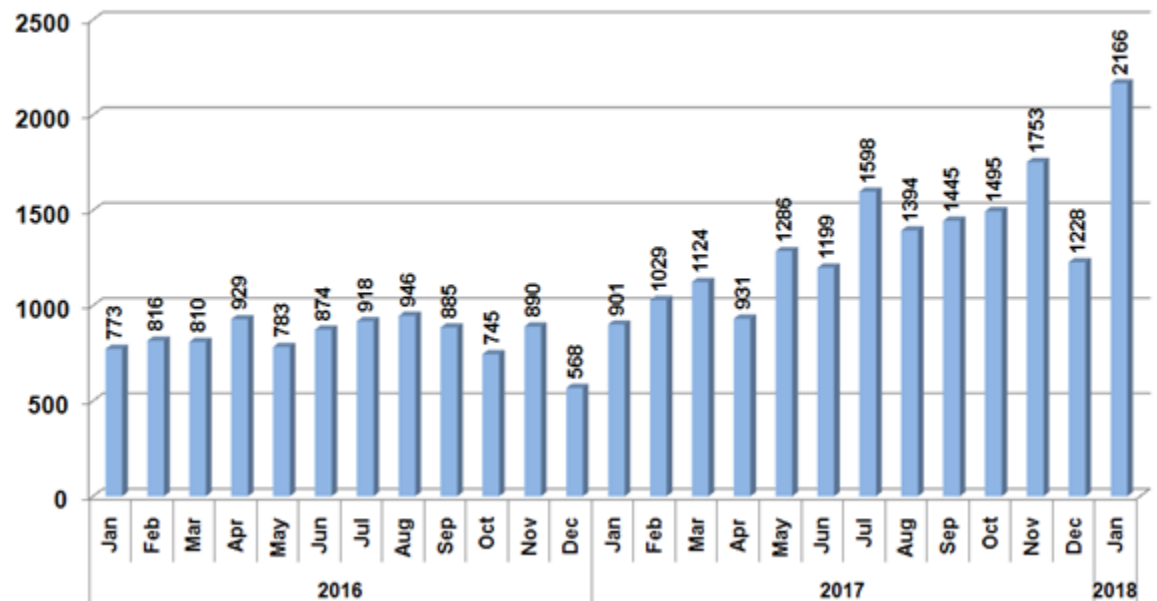
# Road Licensing System

## MapRoad Licensing system usage

- Guidelines applicable to all road authorities and to all road openings.
- 409 Organisations, 1650 individual Users (1000 Applicant Users/ 650 Authority Users)
- Very large task, still not complete
- Currently Road Openings but will expand to others



### MRL Applications per Month 2016-2018



# Road Management Developments



# Road Management Development

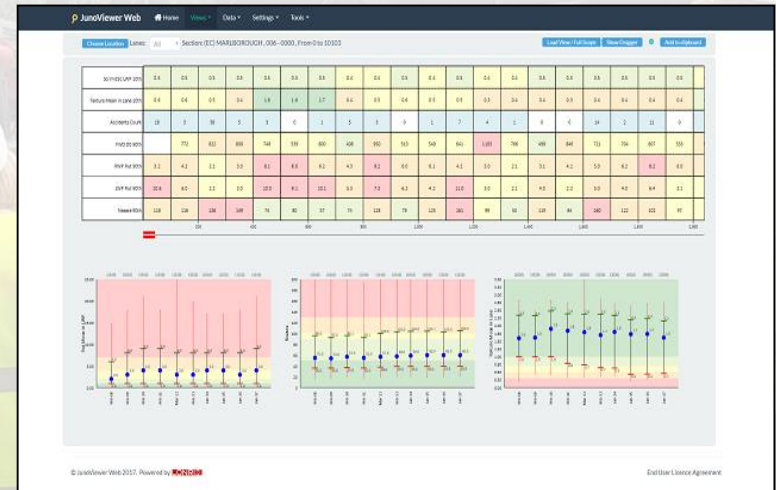
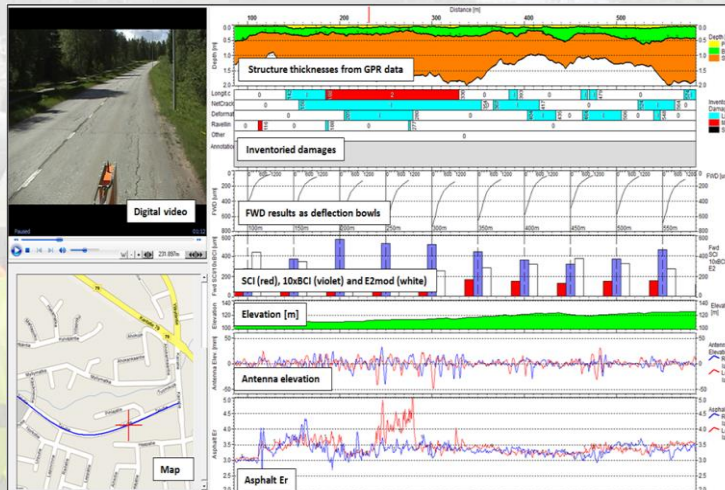
- Main Areas
  - Funding / Grants
  - Road (Asset) Management
  - Road Licensing

# Road Management Development

- Pavement Management Next Steps .....
- User Improvements
- National Level
  - Monitor and Track Performance (Indicators / KPI's etc.)
  - Greater linkages to funding
- Network Level
  - Pavement Management Strategies
  - Planning Pilots
- Needs to be Part of the Day Job (not something Nice)

# Road Management Development

- Pavement Management Next Steps .....
- Project Level
  - Decision processes for maintenance / improvement works
  - Better decision making using data such as with 'strip maps'
  - Works recording





# Road Management Development

## • Pavement Management Next Steps

- Project Level
- Works recording

Strengthening Report Summary Sheet																	
Location: <b>Mangro</b>				Road No: <b>L0116-1</b>				Start Date: <b>06/09/2016</b>									
Code: <b>219032</b>				Category: <b>LP</b>													
Road	Length	1,000.00														TOTAL	1,000.00
	Width	3.50															3.50
	Area	3,500.00															3,500.00
<b>Preparation</b>																	
Materials		Total Cost	€16,703.00														€16,703.00
Hired Plant		Total Cost	€7,913.28														€7,913.28
Council Plant		Total Cost	€2,260.00														€2,260.00
Labour		Total Cost	€7,529.72														€7,529.72
		€46,336.10															€46,336.10
€m <sup>2</sup>		7.00															7.00
<b>Strengthening</b>																	
Materials		Total Cost	€9,503.25	€5,400.70	€2,649.15	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€17,563.15
Hired Plant		Total Cost	€0.00	€333.33	€371.66	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€796.99
Council Plant		Total Cost	€5,575.00	€4,543.70	€1,578.40	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€11,697.10
Labour		Total Cost	€1,906.11	€3,964.64	€3,180.75	€27.95	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€6,199.45
		€17,082.52	€17,589.14	€8,781.86	€27.95	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€38,444.19
€m <sup>2</sup>																	6.30
<b>Surface Dressing</b>																	
Bitumen		Total Cost	€0.00	€0.00	€0.00	€14,654.26	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€14,654.26
Chippings		Total Cost	€0.00	€0.00	€0.00	€2,636.04	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€2,636.04
Hired Plant		Total Cost	€0.00	€0.00	€0.00	€451.33	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€451.33
Council Plant		Total Cost	€0.00	€0.00	€0.00	€2,839.06	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€2,839.06
Labour		Total Cost	€0.00	€0.00	€0.00	€3,950.12	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€3,950.12
		€0.00	€0.00	€0.00	€26,522.37	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€26,522.37
€m <sup>2</sup>																	4.30
<b>TOTALS</b>																	
PREP		€46,336.10															€46,336.10
STR		€17,082.52	€17,589.14	€8,781.86	€27.95	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€38,444.19
RD		€0.00	€0.00	€0.00	€26,522.37	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€26,522.37
TOTAL		€46,336.10	€17,082.52	€17,589.14	€8,781.86	€26,522.37	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€0.00	€111,322.32
€m <sup>2</sup>		7.00															18.40
Percentage of Cost		%															
Plant		26.59															
Labour		24.91															
Materials		48.50															

STRENGTHENING REPORT									
SECTION 1 - Preparation									
Location: Mangro				Code: 219032		Road No: L0116-1			
Date: 06/09/2016				Category: LP		Easting		Nothing	
Length (m)		Average Width (m)		Area (sq m)		Start		Finish	
1100		3.50		4050.00					
MATERIALS									
		Quantity		Price					
Chipse 8/16 (Roadstone) - ex quarry		130	Tonnes	€10.35	Per Tonne	-			€1,345.50
Chipse 8/16 (Roadstone) - delivered		130	Tonnes	€0.00	Per Tonne	-			€0.00
Drainage Stone (Roadstone) - ex quarry			Tonnes	€8.91	Per Tonne	-			€0.00
Drainage Stone (Roadstone) - delivered			Tonnes	€8.80	Per Tonne	-			€0.00
10mm down Stone (Roadstone) - delivered		125	Tonnes	€38.96	Per 6 metre length	-			€3,970.00
10mm Pipe		12	Length(s)	€45.00	Per 6 metre length	-			€540.00
Blumen		2400	Litres	€0.88	Per Litre	-			€1,512.00
Chippings		12	Tonnes	€27.14	Per Tonne	-			€325.68
400 mm Poles		50	Length(s)	€147.50	Per ex.	-			€5,875.00
Grades 750mm		2	Item	€298.00	-	-			€596.00
Grades 400mm		12	Item	€222.00	-	-			€2,664.00
Rate of Spread		0.05 Tonnage/sq m						TOTAL	€16,703.00
HIRIED PLANT				COUNCIL PLANT					
Machine	Hours	Rate	Total	Machine	Hours	Rate	Total		
CB	335	€20.00	€6,700.00	Loary 100	32	€64.40	€2,060.80		€2,060.80
CB2				Loary 100					
Small Roller (per day)	50	€20.00	€1,000.00	Loary 102		€64.40			
Tractor and Trailer		€20.00		Loary 105		€64.40			
Tractor and Trailer		€20.00		Loary 108		€64.40			
Truck		€39.20		Loary 105		€64.40			
Truck		€39.20		Loary 112		€64.40			
Tractor and Water Tank		€24.41		Loary 113		€64.40			
Tractor and Water Tank		€24.40		Loary 106		€36.30			
Tractor and Water Tank		€11,190.00		Loary 107		€38.50			
Tractor and Water Tank		€31.46		Obelisking Roller 224		€45.00			
Tractor and Water Tank				Grader 234		€76.00			
Tractor and Water Tank	8	€39.16	€313.28						
Tractor and Water Tank			€7,703.28						
Total Hired Plant				Total Council Plant					
				€2,060.80					
LABOUR									
Name	Grade	Rate	Normal Time	T x 1.5 (ins. of hours)	T x 2 (ins. of hours)	Cost		Total	
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			
John Tully	52	€11.42	315			€3,617.70			

# Road Management Development

- Range of other areas in Asset Management: -
  - Bridges
  - Footways
  - Collisions / Accidents
  - Public Lighting
  - Traffic Data
  - Speed Limits

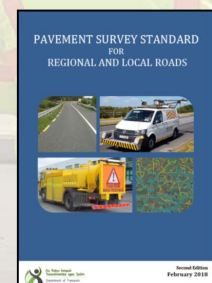
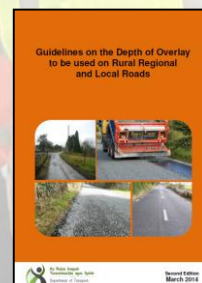
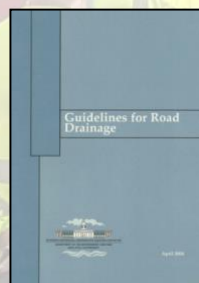
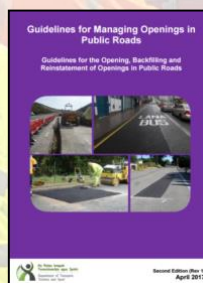
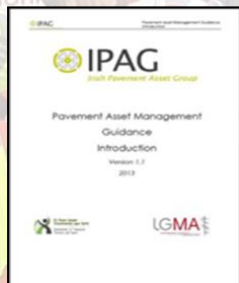


# Road Management Development

- Range of other areas for road licensing: -
  - Road Openings (Current)
  - Section 254 permits
    - Tables & Chairs
    - Hoardings / Scaffolding
  - Abnormal Loads
  - Events

# Guidance and Standards (DTTAS)

- Department Guidelines
  - Guidelines for Managing Openings in Public Roads (Purple Book) (2015 & 2017)
  - Guidelines for Road Drainage
  - Guidelines on the Depth of Overlay to be used on Rural Non National Roads (Orange Book) (2014)
  - IPAG (Irish Pavement Asset Group) Guidelines (2015)
  - Pavement Surface Condition Index (PSCI) (3 volumes) (2012 & 2013)
  - Guidelines for Scheduling of Roads in Ireland (2012 & 2013)
  - Circular on Pavement Management Surveys (2014 & **2018**)
- On DTTAS & RMO Websites



# Road Management Development

- Institutional Structures
  - Road Management Office
    - Pavement Management
    - Road Licensing
    - Public Lighting
  - DTTAS Support Office
- System is an Asset
- Data is an Asset
- Other Gains
  - C-ITS
  - CAV

# Thank You

John McCarthy

Department of Transport, Tourism and Sport

[johnmccarthy@dtas.ie](mailto:johnmccarthy@dtas.ie)



